



Report of Chief Officer Learning Disability, Adult Social Care

South Leeds (Outer) Area Committee

Date: Monday 31st January 2011

Subject: Transformation of Learning Disability Day Services

<p>Electoral Wards Affected:</p> <p>Ardsley and Robin Hood Morley North Morley South Rothwell</p> <p><input type="checkbox"/> Ward Members consulted (referred to in report)</p>	<p>Specific Implications For:</p> <p>Equality and Diversity <input checked="" type="checkbox"/></p> <p>Community Cohesion <input type="checkbox"/></p> <p>Narrowing the Gap <input type="checkbox"/></p>
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<p>Council Function <input checked="" type="checkbox"/></p>	<p>Delegated Executive Function available for Call In <input type="checkbox"/></p>	<p>Delegated Executive Function not available for Call In Details set out in the report <input type="checkbox"/></p>
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Executive Summary

Executive Board approved a report in January 2009 which set out how Council provided learning disability day services would be transformed in the years ahead.

Initial activity focused on the south east of the City, with the Moor End Day Centre in Hunslet being declared surplus in October 2010 and approval given to replace West Ardsley centre in 2011. The proposals to extend the change programme to the rest of the city were supported by Executive board on the 3rd November 2010 on the understanding that more detailed information will be presented to Executive Board prior to implementation

1.0 Purpose Of This Report

- 1.1 To provide local ward members with relevant background information regarding the plan to modernise learning disability day care in South (Outer) Leeds.
- 1.2 To inform them of the local consultation exercise that has and continues to take place in the electoral wards for which they are responsible and to provide an opportunity to comment on the plans or the consultation process.

2.0 Background Information

- 2.1 Current Adult Social Care (ASC) day service provision is mainly delivered from seven large day centres, formerly known as Adult Training Centres. This essentially segregated model of provision is now seen as both outdated and a potential barrier to independence and social inclusion. National policy and guidance such as Valuing People Now stress the need to move away from this traditional, large building based model of care.
- 2.2 Executive board approved that the South East is the first area where a comprehensive approach will be taken both to introducing a more personalised service and to redesigning the building base. The Board has now approved the proposals to extend the transformation programme to the rest of the city.
- 2.3 The plan to accelerate this transformation programme would help deliver a more personalised service and reduce expenditure by refocusing resources that are currently tied to buildings, whilst prioritising and protecting the service provided to those people living with family carers. The plan will maintain the level of day service for those adults with learning disabilities who live with family carers and improve the facilities where the services are delivered. It will redirect resources for adults who live in staffed accommodation to support them to spend more of their day time accessing their local community from their home rather than going full time to a day centre.

This plan would enable the overall city wide volume of the in-house day service provision to be reduced and for the service to be delivered from four principal locations and a range of satellite community bases. This in turn would enable a rationalisation of building usage and could lead to a further two services (Horsforth and Wetherby Fulfilling Lives Services) to become surplus to requirements over and above the previously approved plan for West Ardsley.

- 2.4 The Fulfilling Lives Service provision in the South (Outer) Leeds currently consists of the West Ardsley Fulfilling Lives Centre at Westerton Road and Rothwell Fulfilling Lives Centre in Woodlesford.

There are currently 84 customers on the register at West Ardsley Fulfilling Lives with an average daily attendance of 61 (January to March 2010). Customers attend between two and five days per week.

Where the customers live:

57 live in South East Leeds
13 live in West North West Leeds
8 live in East North East Leeds
6 live in Wakefield

Who these customers live with:

32 Live with family carers
19 Live in Adult Social Care accommodation
33 Live in Health or Third Sector accommodation

2.5 Work has already commenced on identifying new appropriate building bases to support future needs based on the demographic information available. The project team has so far identified the following buildings in the South Area as having potential to host one of the new bases :

Rothwell Leisure Centre
Morley Town Hall
Gildersome Community Centre/Library
Morley Leisure Centre
Stanhope Memorial Hall (Churwell)
Middleton Leisure Centre
William Gascoigne Centre (Acre Road, Middleton)

These options will now be investigated more fully and the search for additional options will continue

2.6 Adult Social Care will continue to give an absolute commitment to meeting customer needs and the need of family carers for the break that current day services give them from their caring duties.

3.0 Main Issues

3.1 West Ardsley Fulfilling Lives have been identified one of the buildings suitable for replacement. This decision is in line with the outcomes from extensive city wide consultations held in 2007 where the recommendation from stakeholders was to replace this building with smaller bases in more socially inclusive environments. We will identify new sites in the South (Outer) Leeds area in community buildings in order to provide a day service from these bases.

3.2 The re-provision of the Moored Centre in Hunslet has created two new small Adult Social Care day services in South Leeds and a range of new opportunities through projects run by voluntary, community and faith sector organisations. There is capacity within these projects to offer these choices and opportunities to customers who currently attend West Ardsley Fulfilling Lives Service.

3.3 The proposal is to identify an additional three new bases from which Adult Social Care will continue to offer support. Building on the successful partnership established with Sports and Leisure through the establishment of the new base at the John Charles Centre, Rothwell Leisure Centre has been identified as a site for a new base. The intention is to identify two further bases, in the South (Outer) Leeds area, by the end of February 2011.

3.4 The proposal will change the pattern of service provision for people who live in accommodation based services to provision of services from their accommodation base with attendance, should it be required, of up to two days a week from a day service building. The introduction of this measure will significantly reduce attendance at the city's day centres while safeguarding the level of service to customers who live with family carers.

- 3.5 The Fulfilling Lives Service at Rothwell is currently split across two buildings. The proposal is to retain and upgrade one of these buildings to create specialist facilities which will meet the needs of customers with the most profound physical care and nursing needs in the Outer South area.
- 3.6 Learning Disability Services has a small dedicated transformation resource which has built up extensive experience and developed good practice in successfully delivering major complex business change projects through the Independent Living Project, the re-provision of Windlesford Green hostel and Moorend Fulfilling Lives service
- 3.7 The project has a communication strategy which will ensure ongoing stakeholder consultation and involvement throughout the process. Update briefings on the day service modernisation plans were given to West Ardsley relatives, carers, staff and the customers in December. Further meetings will be held with all stakeholder groups early in the new year and a stakeholder project group established.
- 3.8 The primary aim of the project will be to deliver a positive outcome for each individual and their carers. All customers affected by these changes will be involved in a person centred planning process with a care manager from the planning team to ensure their individual needs are identified and continue to be met.
- 3.9 Timescales for delivery is set out below
- Information Briefings: December 2010
 - Stakeholder Group Formed: December 2010
 - Individual Planning Starts: December 2010
 - Customers begin to try out taster sessions of new projects: January 2011
 - Sites for new ASC bases confirmed: February 2011
 - Individual Planning complete: August 2011
 - New ASC bases operational: October 2011
 - All supported living customers attending 2 days: October 2011
 - Rothwell refurbishment complete: November 2011
 - Current West Ardsley building surplus to requirements: December 2011

4.0 Implications For Council Policy and Governance

- 4.1 The Executive Board of the council has already approved a plan to modernise day services for adults with learning disabilities based on a lengthy consultation process in 2009.
- 4.2 The project involves disinvestment in three large day centres in 2011 and reinvestment in more personalised support and smaller buildings bases in socially inclusive environments. As such it is in line with the clear direction set by national policy, notably Valuing People Now and Putting People First. The proposal will also result in the significant upgrades to facilities for the most profoundly disabled customers in two of the remaining day centres.

5.0 Legal and Resource Implications

Legal Implications

- 5.1 The provision of in-house day services is not a statutory duty of the Council and therefore there are no explicit legal risks associated with providing for customers needs in a different manner.

Capital investment / disinvestment

- 5.2 The delivery of the programme will leave the site at West Ardsley surplus to the requirements of Adult Social Care.
- 5.3 The proposed plan will involve a significant investment into the Rothwell Fulfilling Lives centre to create top quality facilities and specialist environment for customers with the most profound physical care needs.
- 5.4 The plan will ensure that the city has a service model and an asset base that can meet both the present and future demands.
- 5.5 A further strand of the strategy is a city wide investment into a network of Changing Places that will enable some of the most physically dependent people in the city to have access to toilets during the day and therefore open up their ability to engage in the life of the city.

6.0 Conclusions

- 6.1 This report has set out how it is intended to transform current day centre provision in the Outer South area of the city so as to create more personalised day support for people with a learning disability. This will substantially reduce dependence on the more traditional day centre building based service.
- 6.2 The changes will deliver an increase in choice and control to support greater social inclusion and increasing participation in people's local communities. The needs of family carers are also recognised as are those of the most vulnerable service users who will continue to require appropriate care and support.
- 6.3 There will be a rolling change programme building on the successful re provision of Moor End in the South East area of the City, an objective of which will be to declare West Ardsley Fulfilling Lives centre surplus as customers choose alternative support options by December 2011.

7.0 Recommendations

- 7.1 Members of the South (Outer) Area Committee are asked to note :
- a) The requirement to deliver a more personalised approach to day opportunities for people with a learning disability to meet the aspirations of customers, carers and other stakeholders and reflect national policy guidance.
 - b) The success of the re-provision of Moorend Centre and the range of new opportunities and choices this has created for adults with learning disabilities in South Leeds.

- c) The intention to transform the service through disinvestment in traditional services and large segregated buildings to the utilisation of community based locations and the increased involvement of, and investment into, voluntary, community and faith sector providers.
- d) In the South (Outer) area of the city this will involve the replacement of the current West Ardsley Fulfilling Lives building with a number of smaller buildings bases, yet to be confirmed, which will be located in existing community facilities. It will also result in the upgrading of the facilities at Rothwell Fulfilling Lives centre.
- e) The project has a communication strategy which will ensure ongoing stakeholder consultation and involvement throughout the process.

Background Papers

- Transforming day opportunities for adults with learning disabilities, Executive Board November 2010
- Transforming day opportunities for people with Learning Disabilities, Executive Board, January 2009
- “Valuing People Now : a new three-year strategy for learning disabilities” Department of Health, January 2009